# The Deaccession Dilemma: Laws, Ethics, and Actions

John E. Simmons *Museologica*Bellefonte, Pennsylvania

### Deaccessioning

- Traditional practice
- Controversial
- Usually legal
- Not always ethical

A collection in need of deaccessioning

### Participant Poll

- What kind of museum do you work in?
  - Art
  - History
  - Historic site
  - Science
  - Other (please specify)

The Potter Museum, Bramber, England



### What is deaccessioning?

- Permanent removal of an object from the collection
- Only accessioned objects can be deaccessioned
- Best control = good plans and policies
  - Collections Plan
  - Accession Policy



### What is disposal?

- What happens to the object after deaccessioning
- Transfer to another nonprofit
- Sale
- Destruction
- Can be controversial



- Deaccessioning is as old as collecting
- The term first appeared in print early 1970s
- Attitudes have changed over time



- "On occasion, worthless material may be accepted and later thrown away rather than give offense by refusing it."
  - Laurence Vail Coleman,Secretary of the AAM,1927

#### MUSEUM BUILDINGS

By LAURENCE VAIL COLEMAN DIRECTOR OF THE AMERICAN ASSOCIATION OF MUSEUMS

Volume One

A Planning Study

THE HILLS VON REBAY FOUNDATION TO SOURCESSEE ORIVE CHEEN FACES, CHOOCITICAL ORIGIN

THE AMERICAN ASSOCIATION OF MUSEUMS WASHINGTON, D. C. 1950

 "A museum, no more than an individual, cannot constantly ingest without occasionally excreting."

- Thomas Messer



Thomas Messer (1920-2013)

- Limited use of proceeds to "...the acquisition of collections"
  - AAM Code of Ethics, 1991

- Proceeds only to be used for "...the acquisition or direct care of collections"
  - AAM Code of Ethics, 1994

- Ethics Commission did not define "direct care"
  - Hiring a conservator?
  - Fixing a leak?
  - Building a better gallery?
- AAM Direct Care Task Force (May 2015)

### Participant Poll

 What do you think "direct care of collections" includes?

Earth and Mineral Sciences Museum & Art Gallery, Penn State University

- Cultural differences towards deaccessioning
- European museums more reluctant to deaccession
- Nearly unheard of in Latin
   America

Museum studies class, Universidad Nacional de Colombia



- "...there must always be a strong presumption against the disposal of objects to which a museum has assumed formal title"
  - ICOM Code of Ethics
- "Museums must remain free to improve their collections through selective disposal...and intentionally to sacrifice objects for wellconsidered... purposes"
  - AAM Code of Ethics

- 49,700 hits in 0.48 seconds
- Links to deaccessioning policies
- Articles about deaccessioning
- Links to news stories about deaccessioning controversies
- Works of art have higher fair market value

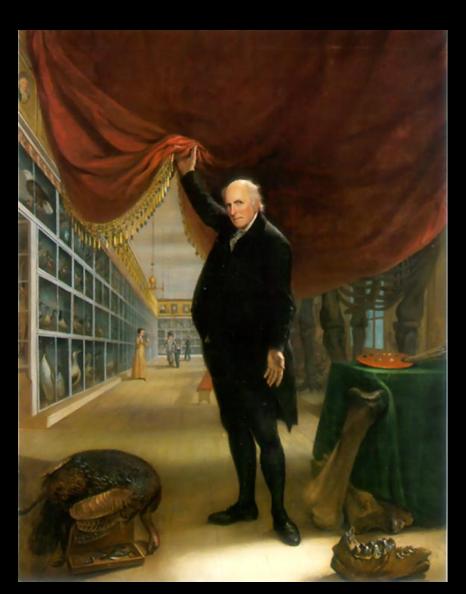
#### Reasons and context for deaccessioning

- Critical tool for managing collections
- Collections are dynamic, not static
- Collections grow and change
- Collections should be reviewed and revised
- Proper collections care = careful use of resources

### Museums are accountable...

- Acquisition
- Conservation
- Management

The artist in His Museum, 1822 self-portrait by Charles Willson Peale (1741-1827)



#### Museums are accountable...

- 1. Retention of all objects is expensive
- 2. Deaccessioning may generate funds to advance the mission
- 3. Deaccessioning may better serve the museum community
  - Stephen Weil (1987)



#### Safety

- Unsafe to maintain
- Too expensive to safely maintain
- Chemical or physical deterioration
- Source of radiation
- Contains asbestos

an English year, and gained four per cent as land and an individual of the same as land, and gained four per cent and an individual of the same as land and an individual of the same an

Asbestos found in museum collection

#### Monetary

To gain proceeds from sale

Proceeds should be used for acquisition and

direct care

Proceeds should not be used to cover budget shortfalls

Painting conservation, Cuzco, Peru



- Improve the collection
  - Refine, upgrade, focus collection
  - Transfer objects to another institution
  - Duplicates
  - Copies
  - Substandard objects
  - Objects that have lost value



Beatty Biodiversity Centre, University of British Columbia, Vancouver

- Better serve the discipline
  - Exchange, trade, gift to sister institution
  - To promote access and use
  - Common in herbariums and natural history

museums



Mining lamps, Earth and Mineral Sciences Museum & Art Gallery

- Restitution and repatriation
  - Return to owners
  - Stolen objects
  - Illegally acquired objects
  - Nazi-era art works
  - NAGPRA (Native American Graves Protection and Repatriation Act) materials

University of British Columbia Museum of Anthropology, Vancouver



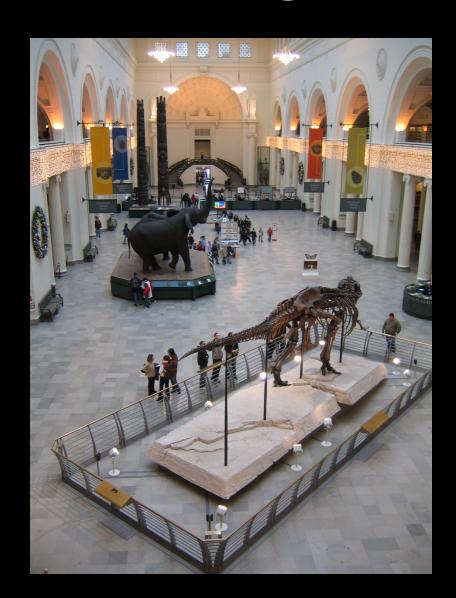
- Scope
  - Irrelevant objects
  - Changes in scope



- No longer relevant
  - Not used
  - Loss of documentation
  - Inauthentic
  - Deterioration



- Too expensive to keep
  - Storage costs
  - Security costs
  - Preservation costs
  - Housing costs
  - Safety
  - Need expensive conservation



Field Museum, Chicago

### Participant Poll

Who owns your museum's collection?



Institute for Southern Thai Studies Folklore Museum, Ko Yo Island

### Who owns the collection?

- Who owns the museum?
- Detroit Institute of Arts
  - City of Detroit bankruptcy
  - Collection value \$2.8 to \$4.6 billion
  - City owned the collection



Detroit Institute of Arts

#### Who owns the collection?

- Museum organized as trust with board of directors?
  - Museum probably owns its collection
- City, county, state, college or university?
  - Museum probably does not own its collection

#### Federal and state laws

- No laws prohibit the sale of objects from museum collections
  - Few exceptions
  - In general, it is legal to deaccession and dispose of objects from the collection



### Federal and state laws

- Exceptions
  - Donor restrictions
  - Non-profit status and trust obligations
  - Bylaws, constitution, policies, mission

**CURATOR PARKING** 

Cherry County Historical Society, Valentine, Nebraska

#### Donor restrictions

- Precatory restrictions
  - Cannot be deaccessioned
  - Permanently exhibited
  - Returned to donor's heirs
  - Given to another museum



Elgin Marbles, British Museum, London

### Restricted gifts

- Museums should avoid restricted gifts
  - Difficult to comply with
  - May interfere with mission
  - Take time and exhibit space

Mercer Museum, Doylestown, Pennsylvania

#### Donor restrictions

- *Cy près* doctrine
  - "as near as possible"
  - When it is not possible to comply with the
    - donor's intentions
  - Consult an attorney
  - Example: Barnes
     Foundation move

Barnes Foundation, Philadelphia

### Cy près

- Law is evolving
- 49 states have a Uniform Prudent Management of Institutional Funds Act
- Common law gives donors a say in how restrictions are enforced
- Consult an attorney familiar with this law in your state

### Non-profit status

- Most museums are non-profit
- Trustees have a duty of care
- Trustees have a duty of obedience
- Legal obligation to protect, preserve, and increase the assets of the trust



### Non-profit status

- "At the very least, the board should be under obligation to institute policies... designed to further the mission... and demonstrate goodfaith efforts to monitor such policy"
- A Legal Primer on Managing Museum Collections
- Does "increase the assets" mean sell objects for the highest price?

# Bylaws, constitution, policies

- Do not have the force of law
- Can be a factor in legal challenges
- Board must abide by bylaws or constitution
- Board must support the policies



#### IRS notification

- Deaccession can affect the donor's tax benefit
- Deaccession of a gift within three years must be reported to the IRS
- IRS form 8282



## Sources of information

See handout

# If the fire is not in your room.

- 1). Remain in your room.
- 2). Call the front desk. Dial "0"
- 3). The desk will advise you of any precautions to be taken.

#### Professional standards

- Codes of ethics—see handout
- Ethical standards change
- Ethical standards may differ with type of

museum

# What Ney Orleans Nee is is a Wax Museum...

So w tote Pie Dufou, in h s States-I, m co umn of J ly 25 196. I read it with interest, but didn't think should ever be some more involved with the subject - lot until a month atter when Robe Kottwit phoned.

"I v ant you to go t lu ch with sor e cllows," Bol sa d, "who have a crazy, lea about ouild ag a wax r aseu n in New C leass. They want o talk to you alout being the historical research r, advisor - or want thing."

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## Keeping objects in the pubic domain

- Sale may remove objects from public access
- AAM Collections Exchange Center experiment
- Public domain may mean smaller profit on sale
- Let museums have first right of refusal

## Credibility

- Transparency
- Maintain collections in the public trust
- Museums must use their collections in a

manner consistent with donor intent and public interest



Indianapolis Museum of Art

# Credibility

- Reasons for deaccession and sale
  - Deaccessions as financial emergencies?
  - Poor management by directors and boards



#### Credibility

- "When a for-profit organization faces a financial crisis, the sale of part of its assets is essentially a matter of business judgment...
   For a non-profit, the sale of assets can mean ...the disposal of part of its very reason for being"
  - A Legal Primer on Managing Museum Collections

#### Notification of donors

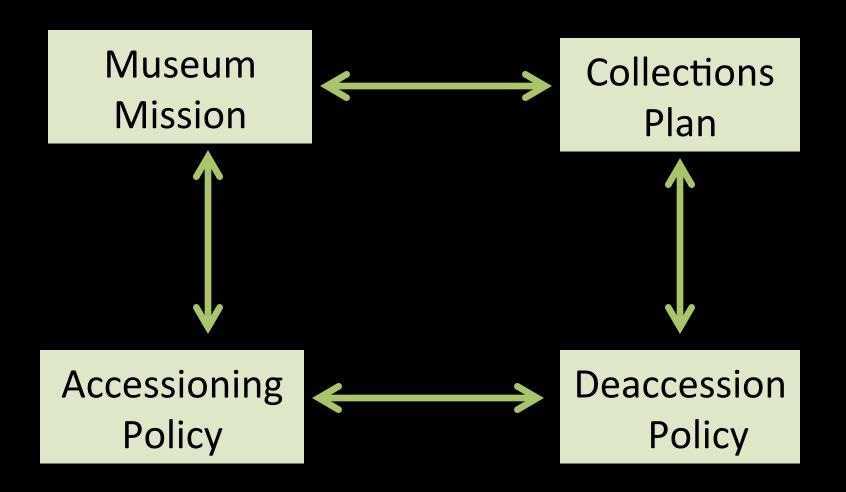
- Notification implies donor still has control or legal interest in a gift
- A gift means complete transfer of ownership
- Notification of donors may weaken credibility with donors and public

# Participant Poll

- Does your museum have a deaccession policy?
- If so, do you think the policy is good?



# Deaccessioning policy



# Deaccessioning policy

- Include procedures
- Standard museum practice
- Approval of governing authority
- Compliance with board's fiduciary duties
- Criteria for deaccessioning
- Responsibility for approval
- Written records

## Deaccessioning policy elements

- Purpose
- Adherence to mission
- Comply with the law
- Comply with donor intent
- Documentation of deaccessions
- List of acceptable reasons to deaccession
- Procedural steps

## Methods of disposal

- Acceptable
  - Donation to another nonprofit
  - Exchange
  - Public programming
  - Repatriation
  - Return to donor
  - Sale
  - Destruction



# Methods of disposal

- Unacceptable
  - Sale in museum gift shop
  - Gift or sale to staff member
  - Gift or sale to board member
  - Tossing in the dumpster



#### Controversies

- Museum collections as piggybanks
- Legal, but unethical
- Reflects badly on the institution
- Monetization of collection objects

Heinrich Hoffman Museum, Frankfurt



#### Resisting deaccessioning

- Precatory restrictions
  - May be challenged using cy près
- Governance and mission
  - Difficult
  - State Attorney General
- Intended use of proceeds
  - How is money to be spent
  - Internal Revenue Service rules

## Fisk University

- Sold 50% interest in Stieglitz collection to Crystal Bridges Museum of American Art
- Challenge based on donor intent
- Cy près case
- Collection moves between Arkansas and Tennessee every two years
- Fisk University received \$30 million

#### Randolph College

- Sell painting from Maier Museum
- College owned the collection
- 1920 student purchase for \$2,500
- Randolph College received \$25.5 million
- Bad publicity, AAMD sanction
- "...semantic transformation from art as 'education' to art as commodity'"

# **Brandeis University**

- Decision to close Rose Art Museum
- Negative publicity
- Brandies renovated museum



#### Delaware Art Museum

- Planned sale of art to raise \$30 million
- Debt from facilities expansion
- Bad press
- Sale earned less than \$19 million
- Museum sanctioned by AAMD, lost AAM accreditation

# Thank you

